

Message Text

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ACTION EUR-12

INFO OCT-01 NEA-10 ISO-00 PM-04 NSC-05 SP-02 SS-15
CIAE-00 DODE-00 INR-07 NSAE-00 PA-01 USIA-06
PRS-01 MCT-01 SSM-03 IO-13 /081 W
-----291817Z 029726 /43

R 291733Z MAR 77
FM AMEMBASSY BONN
TO SECSTATE WASHDC 6928
INFO AMEMBASSY TEL AVIV
AMEMBASSY AMMAN
AMEMBASSY CAIRO
AMEMBASSY DAMASCUS
AMEMBASSY BRUSSELS
AMEMBASSY COPENHAGEN
AMEMBASSY DUBLIN
AMEMBASSY LONDON
AMEMBASSY LUXEMBOURG
AMEMBASSY PARIS
AMEMBASSY ROME
AMEMBASSY THE HAGUE
USMISSION EC BRUSSELS
AMCONSUL JERUSALEM
AMEMBASSY MOSCOW

C O N F I D E N T I A L SECTION 01 OF 02 BONN 05570

E.O. 11652: GDS
TAGS: PFOR, IS, GW, XF
SUBJECT: VISIT OF FRG FOREIGN MINISTER GENSCHER TO
ISRAEL

REF: TEL AVIV 2062

1. FONOFF (BOECKER) HAS GIVEN US FOUR DETAILS OF
GENSCHER'S TALKS IN ISRAEL WHICH WERE INCLUDED IN
NEITHER TEL AVIV'S USEFUL REPORT (REFTEL) NOR IN A
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BRIEFING WHICH WE UNDERSTAND LAHN GAVE ASST. SECRETARY
ATHERTON. ALL THE POINTS CAME UP DURING GENSCHER'S
PRIVATE BREAKFAST WITH ALLON.

2. WEST BANK: ALLON SAID THAT, WITHIN THE CONTEXT OF
OPPOSING ANY INDEPENDENT PALESTINIAN IDENTITY ON THE
WESTERN BANK, ISRAEL REJECTS ANY CONFEDERATION WITH

JORDAN OF THAT AREA UNDER PALESTINIAN LEADERSHIP. ALLON IS ALSO OPPOSED TO ANY FEDERATION, BUT WOULD STUDY ANY PROPOSAL PUT FORWARD. (BOECKER BELIEVES THAT ALLON WOULD ACCEPT A FEDERATION PROVIDED THE WEST BANK HAD NO RESPONSIBILITIES IN THE FIELDS OF FOREIGN AFFAIRS OR DEFENSE.) ALLON SAID THAT AN AUTONOMOUS REGION IS ACCEPTABLE.

3. SOVIET/ISRAELI RELATIONS: ALLON TOLD GENSCHER THAT A PROMINENT WEST EUROPEAN SOCIALIST WHO ATTENDED THE LABOR PARTY CONGRESS PASSED THE FOLLOWING MESSAGE TO HIM (ALLON) FROM THE SOVIET AMBASSADOR IN HIS (THE SOCIALIST'S) CAPITAL:

-- THE SOVIETS NO LONGER INSIST ON THE CONCEPT OF AN INDEPENDENT PALESTINIAN STATE. THE SOVIETS BELIEVE THAT CONSULTATIONS SHOULD BE HELD AMONG THE USSR, ISRAEL, SYRIA AND JORDAN ON THIS QUESTION. IN THESE CONSULTATIONS, ISRAEL MUST CONSIDER THE INTERESTS AND RIGHTS OF PALESTINIANS, INCLUDING THE PLO.

-- THE SOVIETS SUPPORT THE CONTINUED EXISTENCE OF ISRAEL. THEY ARE READY TO RESUME DIPLOMATIC RELATIONS PROVIDED IT IS POSSIBLE TO ACHIEVE PROGRESS IN THE PEACE NEGOTIATIONS.

BOECKER BELIEVES THE "PROMINENT WEST EUROPEAN SOCIALIST" IS WILLY BRANDT.

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4. SETTLEMENTS IN OCCUPIED TERRITORIES: GENSCHER TOLD ALLON THAT ARAB LEADERS HAD IDENTIFIED TO HIM THE QUESTION OF SETTLEMENTS IN OCCUPIED TERRITORIES AS AN OBSTACLE TO A PEACE SETTLEMENT. ALLON REPLIED THAT IN

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C O N F I D E N T I A L SECTION 02 OF 02 BONN 05570

VIEW OF THE DEBATE IN ISRAEL THE SETTLEMENTS HAD
CAUSED, THE GOVERNMENT HAS WITHDRAWN ITS PLANS TO
ESTABLISH SMALL SETTLEMENTS IN HEAVILY POPULATED AREAS
ON THE WEST BANK. INSTEAD, IT WILL RESTRICT SETTLEMENTS
TO THINLY POPULATED BORDER AREAS IN THE JORDAN VALLEY,
GOLAN HEIGHTS AND GAZA STRIP AND NOT ESTABLISH THEM IN
TOWNS. ALLON ASSERTED THAT THE SETTLEMENTS ARE NOT AN
OBSTACLE TO A PEACE SETTLEMENT BECAUSE THEY GIVE
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ISRAEL NEGOTIATING LEVERAGE. ALLON INDICATED TO
GENSCHER THAT HE WOULD BE WILLING TO TRADE THE SETTLE-
MENTS AWAY IN RETURN FOR CONCESSIONS ON OTHER POINTS.

5. BORDERS: ALLON SAID THAT THE GOVERNMENT WILL MAKE
NO STATEMENT ON FINAL BORDERS UNTIL AFTER THE
ELECTIONS. ALLON SAID THAT THE BORDERS MUST TAKE INTO
ACCOUNT THE GREAT IMPORTANCE OF GEOGRAPHY; THAT THE
DEMARCATON LINES OF 1949 HAVE NO STRATEGIC SIGNIFICANCE;
AND THAT IMPROVEMENTS IN THE BORDERS WOULD BE
ACCOMPLISHED BY MINOR CHANGES. ALLON TOLD GENSCHER
THAT HIS REACTION TO PRESIDENT CARTER'S STATEMENTS ON

BORDERS WAS NOT "SO" NEGATIVE BECAUSE HE BELIEVES THE
PRESIDENT'S STATEMENTS REFLECT A BELIEF THAT THE NEW
BORDERS MUST BE NEGOTIATED AND ARE NOT AUTOMATICALLY
DETERMINED BY THE OLD BORDERS. ALLON ADDED THAT HE
MUST INSIST ON DEFENSIBLE BORDERS AND BELIEVES THE IDEA
OF OBTAINING PERMISSION FROM ARAB STATES FOR STATIONING
ISRAELI TROOPS ON ARAB TERRITORY IS WORTH EXPLORING.
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